

SPECIAL ANNOUNCEMENT REGARDING PLANNING AND ZONING COMMISSION MEETINGS

Under Section 610.015 of the Missouri Sunshine Law provides that members of the Planning and Zoning Commission who are not physically in the Council Chambers can participate and vote on all matters when an emergency exists and the nature of the emergency is stated in the minutes.

The U.S., and the World, is in a state of emergency due to the Coronavirus--Covid-19. The Missouri Governor and the County Executive directed all citizens to limit meetings and gatherings to a few people to avoid the spread of the Coronavirus. Therefore, members of the Planning and Zoning Commission have elected to participate in this meeting electronically so that we are compliant with such Orders and for the public health and safety of each other and the general public.

To follow along with the Planning and Zoning Commission meeting, please see the instructions below. To make a comment during the public comment portion of the meeting, you will need to access via the Zoom application and click the hand icon to "raise your hand". Raised hands will be called on in the order received. Please note, if dialing in from a phone, you will "raise your hand" by dialing *9.

You are invited to a Zoom webinar.

When: Sep 2, 2020 7:00 PM Central Time (US and Canada)

Topic: Planning & Zoning Commission

Please click the link below to join the webinar:

https://zoom.us/j/93529889676?pwd=SnpPbU52Ry90QmU1aFZUa3Q0NDFaQT09

Passcode: 890705 Or iPhone one-tap:

US: +13017158592,,93529889676#,,,,,0#,,890705# or +13126266799,,93529889676#,,,,,0#,,890705# Or Telephone:

Dial(for higher quality, dial a number based on your current location):

US: +1 301 715 8592 or +1 312 626 6799 or +1 646 876 9923 or +1 253 215 8782 or +1 346 248

7799 or +1 408 638 0968 or +1 669 900 6833

Webinar ID: 935 2988 9676

Passcode: 890705

International numbers available: https://zoom.us/u/adVAGiaeC3

SEE THE FOLLOWING PAGE FOR THE AGENDA

A digital copy of the packet for this meeting may be accessed by clicking on the event for this meeting on the City's website calendar at the following link: https://www.kirkwoodmo.org/services/events-calendar.

Planning & Zoning Commission Agenda Wednesday, September 2, 2020, 7:00 p.m. Via Zoom Virtual Meeting Posted August 26, 2020

- ROLL CALL
- II. APPROVAL OF THE MINUTES OF THE AUGUST 19, 2020, MEETING
- III. UNFINISHED BUSINESS
 - PZ-28-20 ZONING CODE AMENDMENT, SPECIAL USE PERMIT (ASSISTED LIVING), AND SITE PLAN REVIEW FOR MIXED-USE DEVELOPMENT IN B-2 ZONING DISTRICT 300 NORTH KIRKWOOD ROAD

Submitted: 2-21-20; Revised 8-26-20 Automatic Recommendation: 9-24-20 Petitioner's Agent, George Stock (Subcommittee – Commissioners Adkins, Diel, and O'Donnell) Opportunity for Public Comment

IV. NEW BUSINESS

None.

- V. COMMISSION/STAFF (INTERNAL) ITEMS
 - DEVELOPMENT PROJECT UPDATE
- VI. PLANNING AND ZONING SCHEDULE:
 - 1. SEPTEMBER 16, 2020 7:00 P.M. (VIA ZOOM)
 - OCTOBER 7 AND 21, 2020 7:00 P.M. (VENUE T.B.D.)

Staff Liaison: Jonathan Raiche; Phone: (314) 984-5926; Email: RaicheJD@kirkwoodmo.org

Kirkwood Planning and Zoning Commission: Chairman Jim Adkins, Commissioners Allen Klippel, Jim O'Donnell, James Diel, David Eagleton, Ron Evens, Tom Feiner, Sandy Washington, and Mary Lee Salzer-Lutz.

Accommodation: The City of Kirkwood is interested in effective communication for all persons. Persons requiring an accommodation to attend and participate in the meeting should contact the City Clerk at 314-822-5802 at least 48 hours before the meeting. With advance notice of seven calendar days, the City of Kirkwood will provide interpreter services at public meetings for languages other than English and for the hearing impaired. Upon request, the minutes from this meeting can be made available in an alternate format, such as CD by calling 314-822-5802.

RECOMMENDATIONS SUBMITTED TO COUNCIL

ZONING, SUBDIVISION, SIGN CODE RE-WRITE

January 29: P&Z recommended approval.

February 6: City Council scheduled public hearing for 2-27-20 at 6 p.m.

February 27: Public hearing held.

2. PZ-15-20 MIXED USE/SITE PLAN REVIEW IN B-2-KIRKWOOD FLATS, 426 N KIRKWOOD

July 14: P&Z recommended denial. Awaiting public hearing at the City Council.

August 14: City Council scheduled public hearing for October 22 at 6 p.m.

3. PZ-27-20 ZONING CODE AMENDMENT, SITE PLAN REVIEW, AND SUBDIVISION (2 LOTS) – COMMERCE BANK, 350 NORTH KIRKWOOD ROAD

August 19: P&Z recommended approval.

August 20: City Council scheduled public hearings for September 3.

4. PZ-1-21 SPECIAL USE PERMIT (PHYSICAL FITNESS FACILITY)-RIVERNORTH STRENGTH, 10505 BIG BEND BOULEVARD, SUITES A & B

August 19: P&Z recommended approval.

August 20: City Council scheduled public hearing for September 3.

STATUS OF APPROVALS

 PZ-24-18 SPECIAL USE PERMIT & SITE PLAN – BP, 10901 MANCHESTER Perf guar/fee, Water/Fire, and ARB prior to 4-5-21.

 PZ-13-19 COMMUNITY UNIT PLAN – EMMERSON-ESTATES THE BLUFFS AT LILY AVENUE Recorded copy of record plat provided 8-17-20.

 PZ-24-19 SPECIAL USE PERMIT, - NO LEASH NEEDED, 902 SOUTH KIRKWOOD Perf guar/fee, Water/Fire, and permit.

PZ-08-20 SPECIAL USE PERMIT AND SITE PLAN REVIEW – AUDI KIRKWOOD
 Perf guar/fee, consolidation plat w/easements, MoDOT, MSD, ARB & permit by 9-19-20. Reminder letter sent 8-27-20.

PZ-13-20 SITE PLAN – TOWNES AT GEYER GROVE, 11204-11224 BIG BEND
Perf guar/fee; ARB, StLCo Dept of Transportation, MDNR, & MSD approval; Fire/Water; and consolidation plat prior to 1-16-21.

 PZ-23-20 FINAL B4 PLAN – GENERAL RETAIL AND SPECIAL USE PERMIT (RESTAURANT WITH DRIVE-THRU), 10463 MANCHESTER ROAD

Perf. guarantee/fee, signal timing study, MSD, and Water/Fire prior to 4-16-21.

 PZ-24-20 FINAL B4 PLAN – FIRST COMMUNITY CREDIT UNION, 10357 MANCHESTER Perf guar/fee, ARB, MSD prior to 2-20-21

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CITY OF KIRKWOOD PLANNING AND ZONING COMMISSION Via Zoom Virtual Meeting August 19, 2020

PRESENT:

ABSENT:

Jim Adkins, Chairman
James Diel, Vice Chairman
David Eagleton, Secretary/Treasurer
Allen Klippel
Jim O'Donnell
Ron Evens
Tom Feiner
Mary Lee Salzer-Lutz
Sandy Washington

Pursuant to notice of meeting duly given, the Planning and Zoning Commission convened on Wednesday, August 19, 2020, at 7:00 p.m. via Zoom Virtual Meeting. Planning and Development Services Director Jonathan Raiche, Planner II Amy Lowry, and Administrative Assistant Patti Dodel also attended the meeting.

Chairman Adkins called the meeting to order at 7:00.

Planning and Development Services Director Jonathan Raiche stated for the record that under Section 610.015 of the Missouri Sunshine Law provides that members of the Planning and Zoning Commission who are not physically in the City Hall can participate and vote on all matters when an emergency exists and the nature of the emergency is stated in the minutes. So, let the minutes reflect that the U.S., and the World, is in a state of emergency due to the Coronavirus. The Missouri Governor and the County Executive directed all citizens to limit the number of attendees for meetings and gatherings to avoid the spread of the Coronavirus. Therefore, members of the Planning and Zoning Commission have elected to participate in this meeting electronically so that we are compliant with such Orders and for the public health and safety of each other and the general public. To make a comment during the public comment portions of the meeting. you will need to use the following methods. If you are accessing the meeting via the Zoom application/program, then you should click the hand icon on the bottom of your screen to "raise your hand". If you are accessing the meeting solely using a dial-in phone line, you will need to "raise your hand" by dialing *9. All individuals with raised hands will be called upon and unmuted one at a time. Please begin your comment by providing your name and address for the record. Also, please note, the chat feature of the Zoom meeting will not be monitored by Commissioners.

Chairman Adkins informed the audience of the procedure for making comments regarding items on the agenda requiring Site Plan Review approval and announced that all nine Commissioners were present.

 Motion was made by Commissioner Eagleton and seconded by Commissioner O'Donnell to approve the minutes for the August 5, 2020, meeting as written.

Roll Call:

Chairman Adkins	"Yes"
Commissioner Klippel	"Yes"
Commissioner O'Donnell	"Yes"
Commissioner Diel	"Yes"
Commissioner Eagleton	"Yes"
Commissioner Evens	"Yes"
Commissioner Feiner	"Yes"
Commissioner Salzer-Lutz	"Yes"
Commissioner Washington	"Yes"

PZ-2-21 SITE PLAN REVIEW – MULTI FAMILY, 134-138 WEST MADISON

Submitted: 7-28-20 Automatic Recommendation: 11-25-20

Petitioner's Agent, Tyler Stephens Opportunity for Public Comment

Planning and Development Services Director Jonathan Raiche stated the petitioner is proposing to construct a 12-unit multi-family building on the combined properties of 134 and 138 West Madison Avenue. The property at 134 West Madison Avenue is currently under contract, and the one-story building is occupied by a law firm. The building at 138 West Madison Avenue is a construction office for the Barclay condominium project immediately to the west, which is owned by the petitioner. The properties are located on a street that is not designated as a "commercial street" in the Envision Kirkwood 2035 Comprehensive Plan. The driveway to the underground parking garage for the Barclay would be shared with the proposed building for access to the 24 parking spaces. Elevations of the proposed building were submitted; however, the Architectural Review Board would review the architecture of the building.

Four modifications to the Zoning Code are being requested:

	Required	Provided
Density	1,200 s.f.	1,128 s.f.
Floor Area Ratio	2.5	2.57
Maximum Building Height	40'	50'-10.5"
Parking Stall Length*	19'	18'

The plans will be revised to meet the Zoning Code requirement for parking stall length.

Approval from the Urban Forestry Commission will be required for the removal of the street trees. A revised plan for the underground parking, floor plans for the third and fourth floors, a revised lighting plan, and an irrigation plan are required. It was noted that the front porch encroaches into the right-of-way. A public hearing will be held before the City Council.

In response to questions from Commissioners, Mr. Raiche responded that the Barclay was approved at a height of 49'-6" and The Madison (which is a mixed-use development allowed up to 60') was approved at 56'-5".

Tyler Stephens of CORE 10 Architecture stated the proposed building is a continuation of The Madison and Barclay. The first and second floors would contain four units each and the third and fourth floors, two units each. The roof-top terrace units have been selling first. The first floor units would have large porches. The trash enclosure area would be shared by the proposed building and Barclay. The transformer between the buildings has not been installed and would be up-sized to accommodate both buildings if this building is approved. The first and second floor units would be 1,930 to 1,980 square feet and the fourth floor units would be 3,115 square feet. The third floor units would be slightly larger than the fourth floor units. Mr. Stephens added that it's not economically feasible to construct a 40' tall building.

In accordance with Section 220.6 of the Zoning Code, Chairman Adkins asked if there was anyone in the audience who had comments concerning the site plan, and no one responded.

John Pennington, partner at Savoy Properties and residing at 354 East Bodley Avenue, stated he originally considered combining this property with the Barclay property to construct a mixed-use development at 60' in height; however, decided to construct two buildings.

Chairman Adkins appointed Commissioners Evens and Feiner to the Subcommittee, and a subcommittee meeting will be held via Zoom on August 27 at 8:45 a.m.

4. Planning and Development Services Director Raiche stated the Bluffs at Lily (PZ-13-19) provide a recorded copy of their subdivision plat; Starbucks (PZ-29-20) provided additional information; the mixed-use development submitted by Opus (PZ-28-20) is having a second Subcommittee Meeting on August 21; the City Council is holding public hearings on September 3 for RiverNorth Strength (PZ-1-21) and the Commerce Bank (PZ-27-20); and the City Council is holding a public hearing on Kirkwood Flats/The James (PZ-15-20) on October 22nd.

There being no further business, motion was made by Commissioner Eagleton and seconded by Commissioner Evens to adjourn at 8:06 p.m. The next meeting will be held on September 2, 2020, at 7 p.m. via Zoom.

Jim Adkins, Chair

David Eagleton, Secretary/Treasurer

Upon request, these minutes can be made available within three working days in an alternate format, such as CD, by calling 314-822-5822. Minutes can also be downloaded from the City's website at www.kirkwoodmo.org, then click on City Clerk, Boards & Commissions, Planning & Zoning Commission.

CITY OF KIRKWOOD

APPLICATION FOR PLANNING AND ZONING COMMISSION ACTION

DATE:_	6	1261	20	
		1		

PROJECT ADDRESS: 300 N. Kirkwood Road
ZONING DISTRICT: B2 LOT SIZE: 1.439
LOCATOR NUMBER: 23M142710

ACTION	REQUESTED
Zoning Change From to	Site Plan Review
Community Unit Plan, Type:	Right-of-Way/Easement Vacation
Special Use Permit, Category: Assisted Living	8 Other: Zoning Code Text Amendment
Subdivision Development, Number of Lots:	Comments:
B4 Development Plan	
B5 Development Plan	
I (We) hereby certify that I (we) have legal interest in the hereinabove statement of fact Name (Print): Opus Development Company, LLC Signature: Mailing Address: 112 S. Hanley Road, Suite 100 E-mail Address: ryan.carlie@opus-group.com Petitioner's Status: @Corporation opertnership on Individual Relationship of Petitioner to Property: on Owner on Tenant on Option AGENT IN Agent's Name: George Stock, P.E. Signature: Mailing Address: 257 Chesterfield Bus. Pkwy City E-mail Address: george.stock@stockassoc.com (NOTE: The petitioner's agent, if listed, shall receive the official notice PROPERI Signature required or submit proof petitioner has legal interest in prop Name: Dennis Hoelzer on behalf of Commerce Bank Name: Dennis Hoelzer on behalf	Phone No.: 314-930-2005 City: St. Louis State: MO Zip: 63105 In fielder (Attach Copy of Contract) @ Other Phone No.: 636-530-9100 Chesterfield State: MO Zip: 63005 Of public hearing) TY OWNERS erty. ame:
8000 Foreith Plant	gnature:
City/State/Zip: Clayton, MO 63105	ldress:ly/State/Zip
	ione:
Date Received: 6 - 26 - 2020 Total Received: \$ 20 (B-4/B-5 Development Plan (Preliminary): \$1,000 + CUP, Preliminary (Multi Family): \$1,000 + CUP, Preliminary (Detached Single Family): \$1,000 + Letter of Credit Extension: \$100 Rezoning: \$1,000 Site Plan Review: \$1,000 Site Plan Review Amendment \$800 or Extension: \$300	Lots @ \$500/Lot = \$ pary): \$1,000 (includes SPR fee) + \$25/acre or portion over one acre
Date Received: Total Received: \$ B-4 and B-5 Development Plan (Final) or B4 Development F B-5 Development Plan Amendment (when public hearing is a CUP Amendment, Type A or Type C; Without public hearing CUP Type C (Final): \$500 + 1-1/4% of \$ CUP Type A or C Time Extension on Final: \$300 Sidewalk Waiver on feet @ \$30/Foot = \$ Site Plan, Mixed use in B2 Zoning District (Final): \$5 Site Plan, Mixed use in B2 Zoning District Amendment: \$300 Subdivision Plat or CUP Type A (Final): Lots @ \$100/	g \$500; With public hearing \$800



August 25th, 2020

Jonathan Raiche, AICP City Planner, City of Kirkwood 139 S. Kirkwood Rd Kirkwood, MO 63122

Re: Redevelopment of 300 N. Kirkwood Road

Dear Jonathan:

Please see below for Opus Development Company's response to comments received by Kirkwood City Staff on July 30th 2020 and Planning & Zoning Subcommittee on August 4th & 21st 2020.

- Clarification regarding the number of employees, as well as the number of employees on site during a peak shift. The staff also requested confirmation that this was considered in the proposed parking rate for assisted living.
 - Response: The proposed development will employ approximately 55 full-time equivalent employees. The number of full-time equivalent employees on site during a peak shift will be 25-30.
 The proposed parking rate for assisted living accounts for staff.
- 2. Revise ADA van spaces per Kirkwood's parking regulations.
 - Response: The Level 1 A.D.A. spaces are now designed to be 9' wide x 19' long. Note that this
 dimensional change resulted in the Retail Area Parking Stall count to drop from 31 to 30. For the
 Lower Level Parking, the A.D.A. spaces are now designed to be 9' wide x 19' long. See revised
 Architectural Site Plan and Lower Level Parking Plans dated 8-14-2020 enclosed. We meet the
 requirement.
- 3. Clarification regarding the number of bike racks provided and the location, design, and spacing.
 - Response: We have added bikes racks as follows based on our residential portion being categorized as "Other" occupancy and retail portion being categorized as "General Retail":
 - The total number of Bike Racks required is 10 (20 Bikes)
 - "General Retail" requires 1 rack per 2,500 SF; 7,800/2,500 = 3 racks
 - "Other" occupancy requires 1 rack per 20 parking spaces; 125 spaces/20 = 7 racks.
 - The total number of Bike Racks provided is 16 (32 Bikes)
 - Grouping A: At the Retail Parking area we have placed 12 racks (24 Bikes)
 - Grouping B: At the Linear Park we have placed 4 racks (8 Bikes)
 - We exceed the requirement.
- 4. Revise sidewalk and planting areas along Kirkwood Road to be 8' each.
 - Response: Requested revisions were made and included on the enclosed plans.



- 5. Add sidewalk along the Eastern boundary to connect E. Washington Ave. and E. Adams Ave.
 - Response: A 5' wide sidewalk has been added along the Eastern boundary. This will result in a
 reduction in the size of the planting area. There will still be room for smaller plantings and the 6'
 sight proof fence. This sidewalk will also be connected to the Linear Park via a pedestrian friendly
 crossing. Revisions were made and included on the enclosed plans.

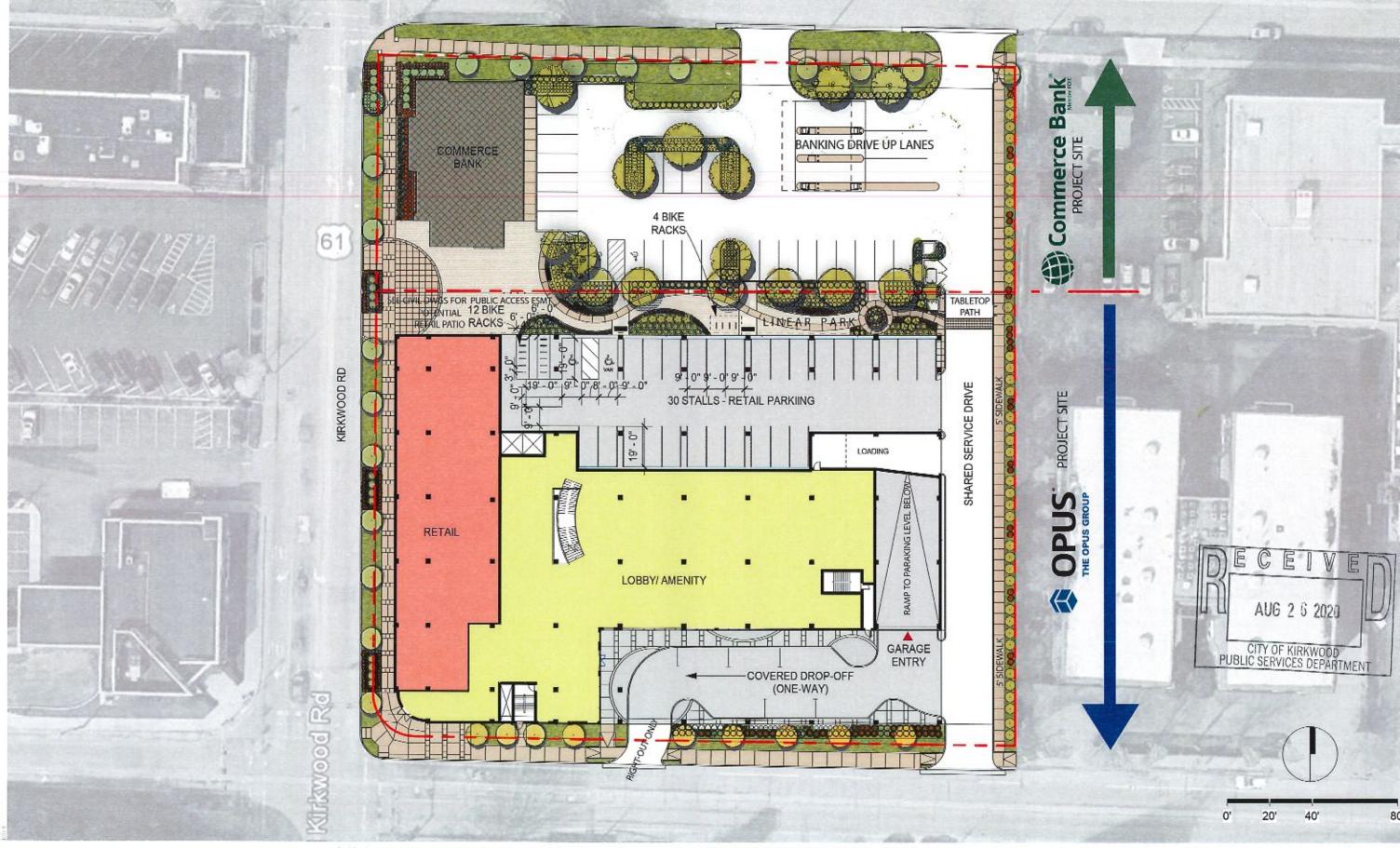
Respectfully submitted,

Opus Development Company, L.L.C.

Ryus Con

Ryan S. Carlie

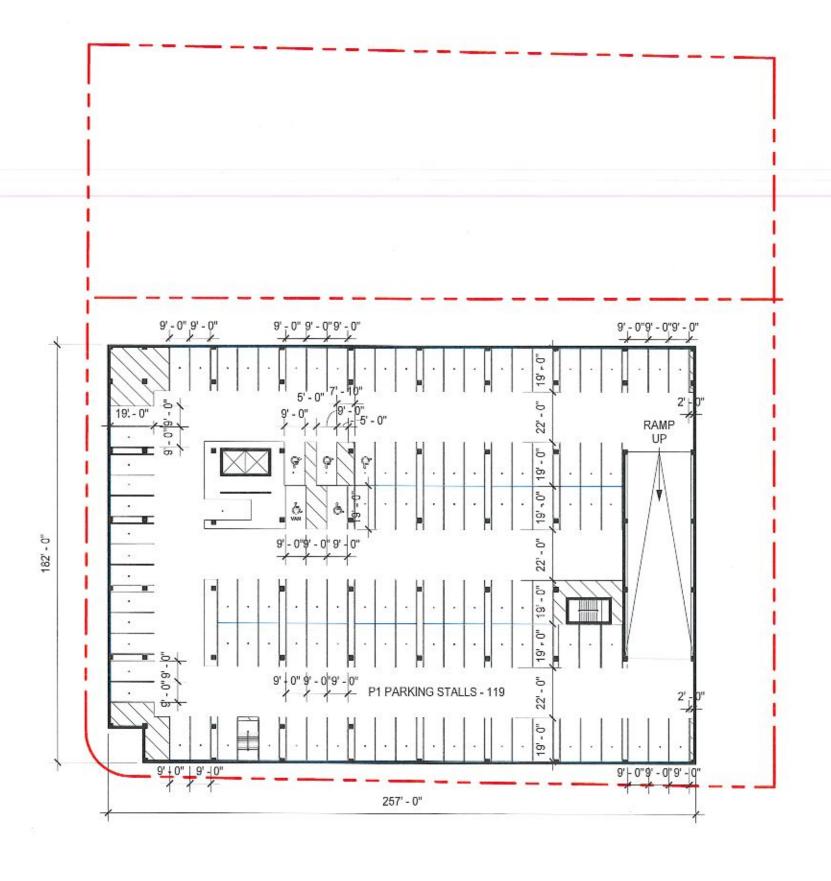
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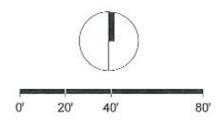




Kirkwood Mixed Use

OVERALL SITE PLAN 08/24/2020

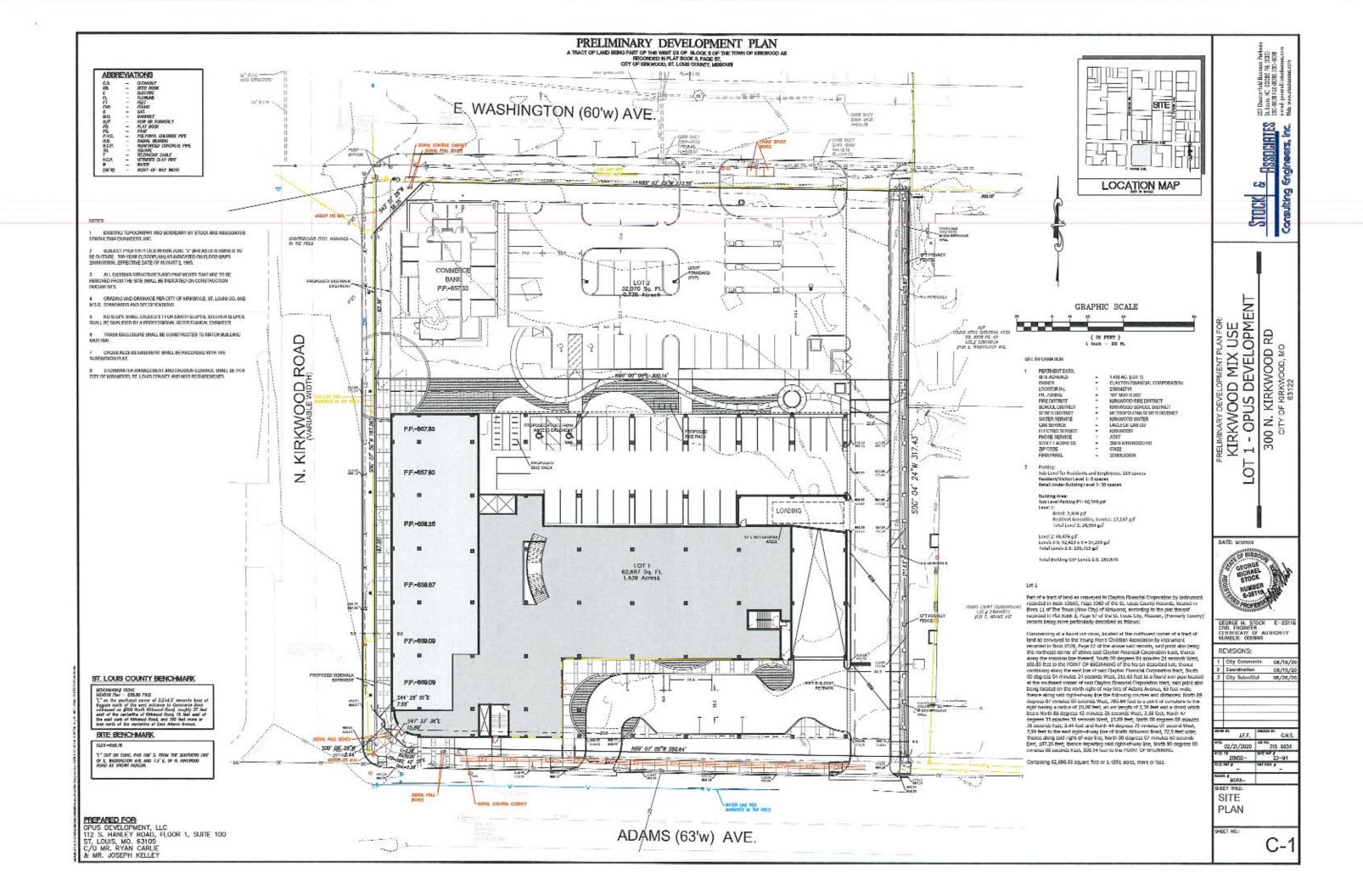


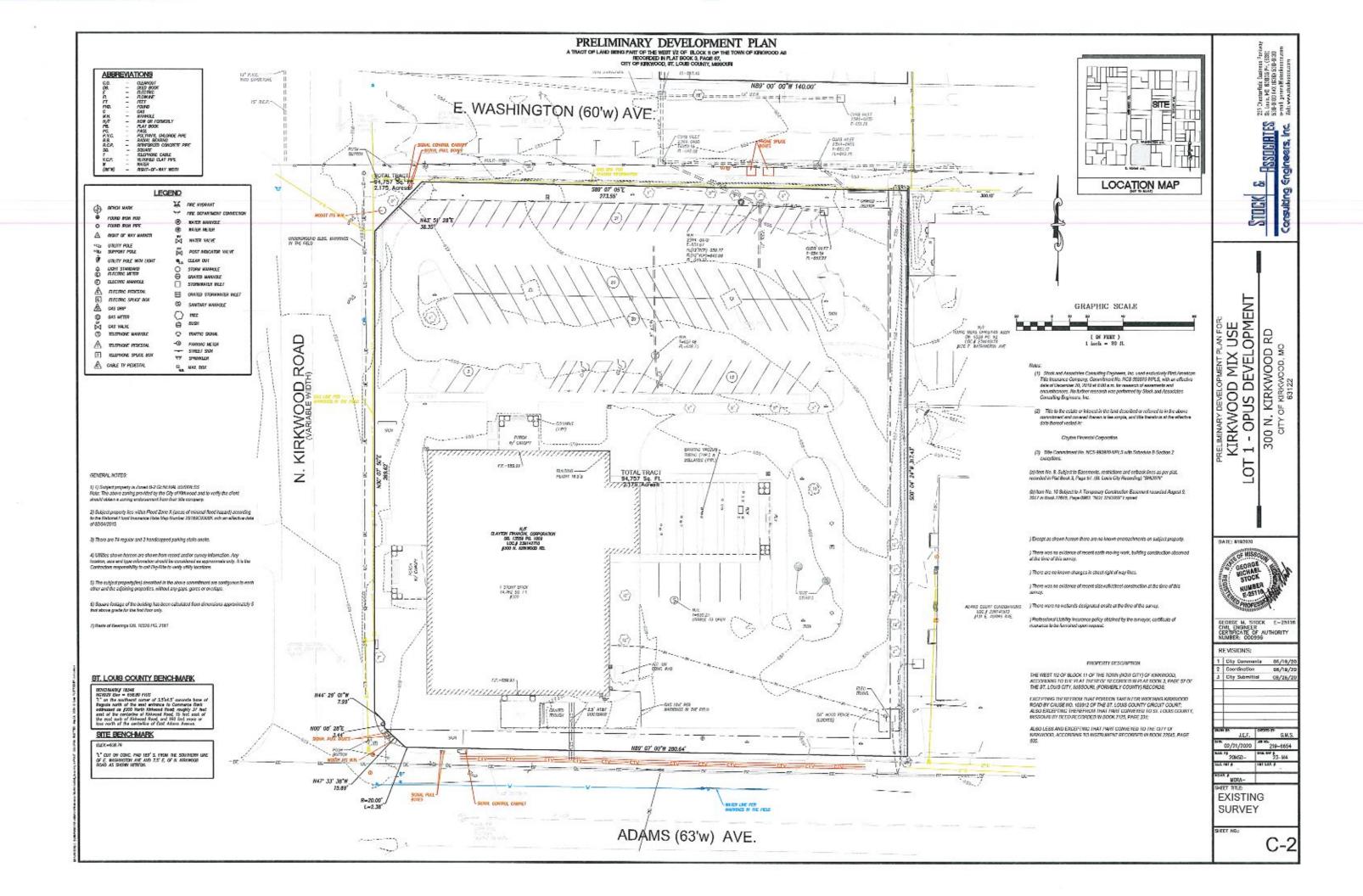


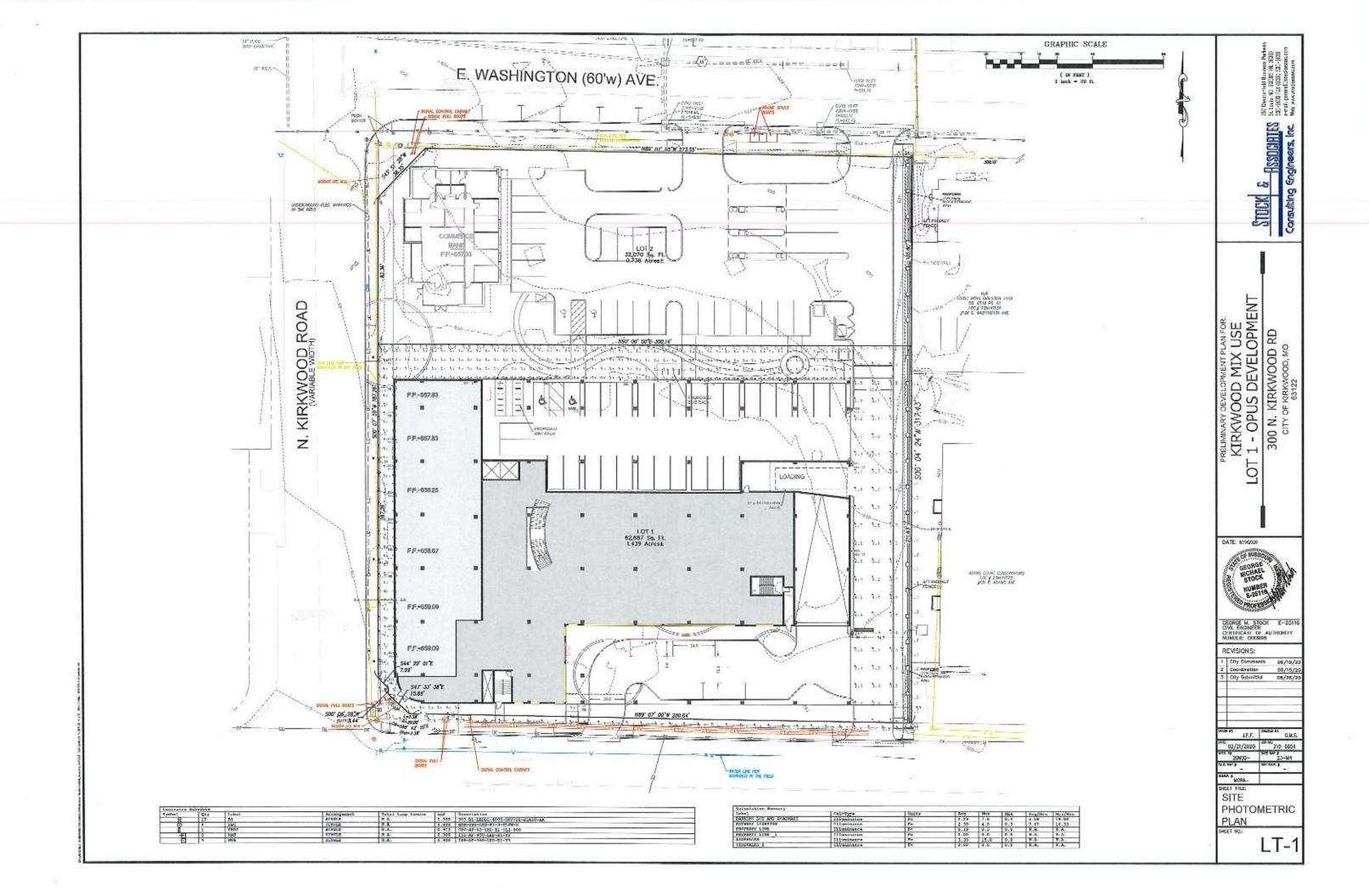
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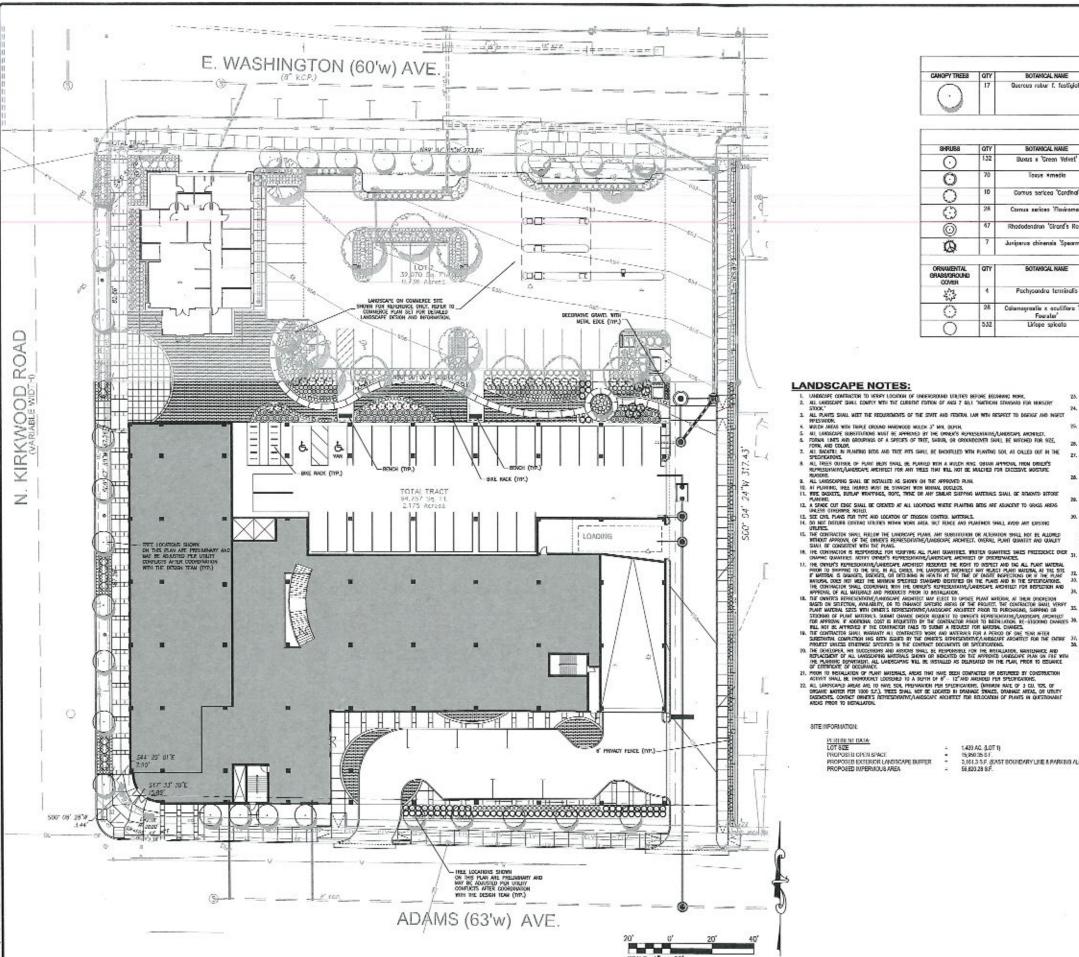
Kirkwood Mixed Use

P1 - PARKING 08/14/2020









		PLA	NT SCHEDULE			
CANOPY TREES	QTY	BOTANICAL NAME	COMMON NAME	8PACING	SIZE	COMMENTS
0	17	Quercus robur f. fastigista	English Ouk	As Shown	2" Cal. Nin.	848

		PI	ANT SCHEDULE			
SHRUBS	QTY	BOTANICAL NAME	COMMON NAME	8PACING	8ZE	COMMENTS
0	132	Buxus x 'Green Velvet'	Green Velvet Baswood	As Shorn	18° min.	Cont.
0	70	Toxue *medio	Yen	As Shorn	24" min.	Cont.
0	10	Cornus sericea "Cordinal"	red beig dogwood	As Shown	24° min.	ConL
()	28	Comus serices 'Floviromes'	yallow twig degreed	As Sharn	24"-36" min.	Cont.
(O)	47	Rhododendron 'Girord's Rose'	evergreen ezdea	As Shown	24°-36° min.	ConL
0	7	Juniparus chinensis 'Spearmint'	Chineze Juniper	As Shown	4' HT. min.	Cont.
ORNAMENTAL BRASSYGROUND COVIER	any	BOTANICAL NAME	COMMON NAME	SPACING	82E	COMMENTS
£.3	4	Pochysondra terminalis	Japanese pachysandra	As Shawn	1 gai.	Cont.
0	28	Calamographie x oculifloro 'Karl Foerster'	Forster's Feather Read Cross	An Shorm	2 goL	Cont.
0	532	Liriope spikata	creeping lirispe	As Shown	1 gal.	Cont.

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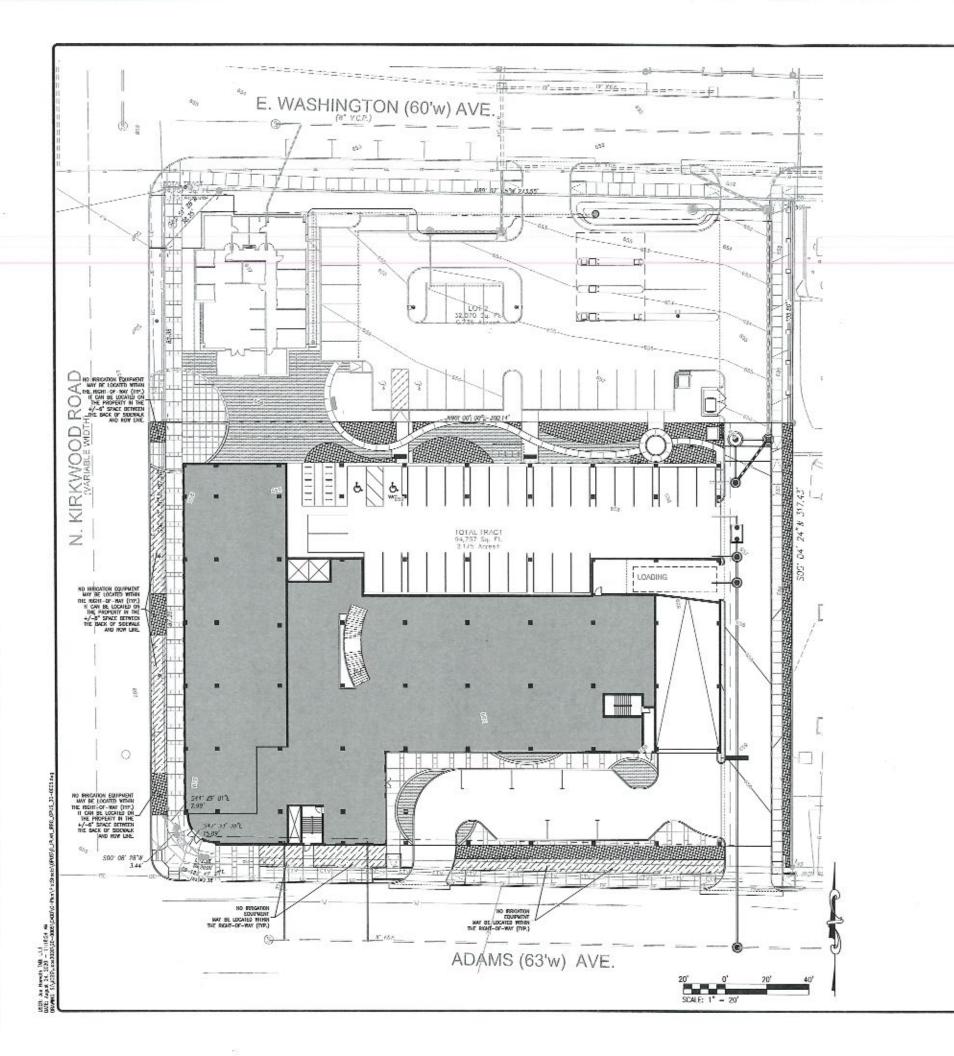
LANDSCAPE PLAN

NO N. NEWOCD RD. KIRKNOOD, NO 62122

JOR/JCH JCH JDR VANNING SCALE AS SHOWN 2/21/2020

20-0005 Sheet Number

L1.0



LEGEND

SHRUB TYPE IRRIGATION

[//// LAWN TYPE IRRIGATION

- SEE IRRIGATION SPECIFICATIONS FOR MORE INFORMATION.
 THIS DRAWING SHOWS GENERAL HORISATION DESIGN INTENT ONLY AND A FULL HORISATION DESIGN WILL NEED TO BE PROVIDED BY OTHERS.
 REFER TO CIVIL DRAWINGS FOR ADDITIONAL UTILITY AND OTHER SITE RELATED INFORMATION.
 PER CITY REQUIREMENTS, NO IRRIGATION EQUIPMENT MAY BE LOCATED WITHIN THE RICHT-OF-WAY.

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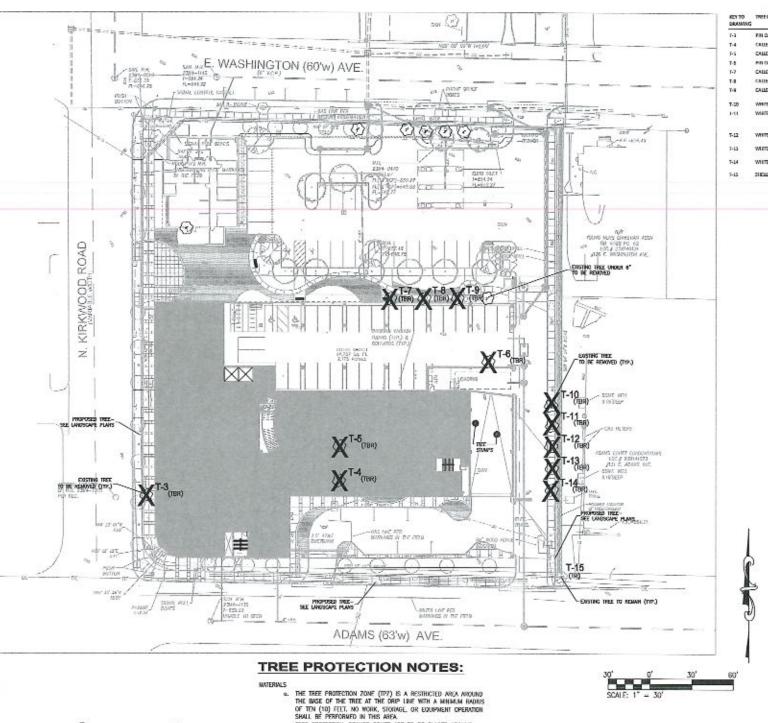
KIRKWOOD MIX USE

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20-0005 Shoot Humbor

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TREE PROTECTION: ORANGE COMES ARE TO BE PLACED AROUND THE TREE ON THE PAVED SURFACES,

b. Warning Sich; a warning sign shall be weatherproof and provincinly displayed on each fence at 20-foot intervals on the tree protection fencing. The sign shall be a MINIMUM 8.5 INCHES BY 11 INCHES AND CLEARLY STATE: "WARNING

OURATION, TREE PROTECTIVE MEASURES SHALL BE ERECTED BEFORE CONSTRUCTION BEGINS AND REMAIN IN PLACE UNTIL FINAL

ALL NEIGHBORS' THEES THAT ONCOMING THE PROJECT SITE SHALL BE PROJECTED FROM IMPACT AND PROTECTION FUNCTION ANY DE REQUIRED.
 THE APPLICANT SHALL BE RESPONSIBLE FOR THE REPAIR OR REPLACEMENT OF ANY PUBLICLY-OWNED INCLIS THAT ARE DAWNED DURING THE COURSE OF CONSTRUCTION.
 THE FOLLOWING TIREE PRESENTATION MEASURES APPLY TO ALL THOSES TO BE SWALED.

(a) NO STORAGE OF MATERIAL, TOPSON, VEHICLES, OR EQUIPMENT SHALL BE PERMITTED WITHIN THE TPZ.

(b) THE GROUND UNDER AND AROUND THE TREE CANOPY AREA SHALL NOT BE ALTERED.

(c) TREES TO BE RETAINED SHALL BE IRRIGATED, AFRATED, AND MAINTAINED AS NECESSARY TO ENSURE SURVIVAL.

INSPECTION OF THE PROJECT.

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Job Number 20-0005

Sheet Number L2.0

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CITY OF KIRKWOOD PLANNING AND ZONING COMMISSION SUBCOMMITTEE REPORT September 2, 2020

PETITION NUMBER: PZ-28-20

ACTION REQUESTED: ZONING CODE TEXT AMENDMENT, SPECIAL USE PERMIT, AND MIXED-

USE PRELIMINARY DEVELOPMENT PLAN REVIEW IN B-2

PROPERTY OWNER: CLAYTON FINANCIAL CORPORATION (COMMERCE BANK)

APPLICANT: OPUS DEVELOPMENT COMPANY, LLC

APPLICANT'S AGENT: GEORGE STOCK, STOCK & ASSOCIATES

PROPERTY LOCATION: 300 NORTH KIRKWOOD ROAD

ZONING: B-2, GENERAL BUSINESS DISTRICT (CENTRAL BUSINESS DISTRICT)

DRAWINGS SUBMITTED: SITE PLAN PACKET (8 SHEETS) PREPARED BY OPUS DEVELOPMENT,

STOCK & ASSOCIATES, AND COLE & ASSOCIATES STAMPED "RECEIVED AUGUST 26, 2020, CITY OF KIRKWOOD PUBLIC SERVICES DEPARTMENT"

ARCHITECTURAL EXHIBITS (13 SHEETS) PREPARED BY OPUS DEVELOPMENT, STAMPED "RECEIVED JUNE 26, 2020 CITY OF

KIRKWOOD PUBLIC SERVICES DEPARTMENT"

DESCRIPTION OF PROJECT:

The applicant is requesting three separate actions for this project, which will require three separate recommendations by the subcommittee. The first request is for text amendments to the Zoning Code that pertain to adding "Assisted Living Facility" as a Special Use category in the B-2 District. The proposed amendments would add a definition of "Assisted Living Facility" to Section A-140; add the new term as a Special use in Section A-510.3; and finally to add a parking rate for the new category in Section A-1000.4, Table 1000-2. The language for these amendments can be found in Exhibit A.

The second request is for a Special Use Permit for the newly-created category, "Assisted Living Facility", as part of the proposed mixed-use project at 300 N. Kirkwood Road. The mixed-use proposal includes approximately 7,800 sf of commercial space, 66 units of age-restricted multi-family housing, and 56 units of assisted living.

The third item for consideration is a Mixed-use Site Plan Review in the B-2 District for the 5-story mixed-use building mentioned above. This site plan is for Lot 1 of a proposed 2-lot subdivision of the property at 300 North Kirkwood Road. The subdivision is under separate consideration as part of PZ-27-20 but this site plan is contingent upon the approval of said subdivision. Lot 1 of the proposed subdivision is approximately 1.4 acres and is located at the northeast corner of Adams Avenue and Kirkwood Road. Additional detail about the proposed site plan is provided in the Site Element Analysis portion of this report.

COMPREHENSIVE PLAN, LAND USE AND ZONING:

The site is designated as Downtown on the EnVision Kirkwood 2035 Future Land Use Map. Attached Residential (Duplexes/Townhomes/Apartments) and Regional/Neighborhood are both listed in this land use category as appropriate development types.

The subject properties are currently zoned B-2, General Business District (Central Business District) which allows for mixed-use buildings subject to certain requirements. Surrounding land uses and zoning include the following:

To the north: Lot 1 of the proposed 2-lot commercial subdivision would be located to the

north of this property and is zoned B-2. The current proposal for Lot 1 is for a

stand-alone retail bank facility.

To the south: Across Adams Avenue, there is a church and various commercial uses which are

zoned B-2.

To the east: Directly adjacent to the subject site are properties that are all zoned R-5,

Multifamily Residential which are occupied by the local Kirkwood YMCA and a

condominium development.

To the west: Across Kirkwood Road, there are various commercial uses which are zoned B-2.

DEPARTMENTAL/AGENCY COMMENTS:

Electric: Provide an electrical distribution plan.

Water: No Comments received.

Engineering/Planning: No Comments received.

Building/Fire: 1. ARB review is required.

2. The 2015 IBC must be followed.

3. The proposed assisted living units would not negatively impact EMS services.

SITE ELEMENTS ANALYSIS:

Structure & Pedestrian Access

The proposed building is 5-stories tall and 60' tall to the top of the flat roof. The structures includes approximately 7,800 sf of commercial space along Kirkwood Road on the ground level with residential amenities and structured parking for the commercial spaces located behind the active commercial spaces on Kirkwood Road. The residential lobby and amenity area has minor Kirkwood Road frontage at the southwest corner of the building; however, the minor nature of the frontage is interpreted as a means to provide access for the residential component onto Kirkwood Road with minimal impact on the requirement to provide active commercial frontage on Kirkwood Road. On a related manor, because East Adams Avenue is not indicated as a "suggested commercial" or "mandatory commercial" street in the Downtown Master Plan's Framework Plan, Staff interpreted that the allowance for parking and other non-commercial accessory uses could be applied to the Adams Avenue frontage. The requirement for active commercial space on the street frontage on the ground level is only being applied to the Kirkwood Road frontage.

The ground level also includes a one-way covered drop-off/parking area for the residential component that accesses from and exits to Adams Avenue. There is a proposed setback of approximately 31' to the eastern property line which meets the minimum required when adjacent to a residentially-zoned property.

The proposed building is located 16' from the curb-line of Kirkwood Road and provides an 8' wide sidewalk along Kirkwood Road with an 8' wide tree-lawn. The building is approximately 18' from the curb-line of Adams Avenue. Due to underground and overhead utility conflicts, and to St. Louis County's prohibition of trees in their controlled right-of-way, the pedestrian sidewalk shifts adjacent to the curb along Adams Avenue so that the required landscaping is still provided between the sidewalk and the building. To provide additional pedestrian benefit, the developer is also proposing a linear plaza/park along the northern border of the property that stretches the entire width of the site. At the request of the subcommittee, the developer revised their plans to include a 5' wide pedestrian walkway along the eastern property line. This walkway will be located within the 10' required buffer and will connect via a crosswalk to the linear park along the northern property line. The subcommittee ultimately decided to recommend this 5' wide walkway knowing that it would prevent the required canopy trees from being provided in this 10' wide buffer area; however, the applicant is proposing a 6' tall sight-proof fence and other low-lying vegetation in this area. The subcommittee is recommending a modification to the required parking lot perimeter landscaping in this location in favor of the pedestrian access provided.

The eastern-most proposed access drive provides access to the residential portion on the south side of the building and provides vehicular access to the structured commercial parking located on the north side of the ground-level. Vehicular cross-access is proposed via the eastern drive that stretches across both Lots 1 and 2 of the proposed subdivision to provide additional access between the two sites.

Landscaping/Screening

The proposed Landscape Plan provides the required number of frontage trees on Kirkwood Road and on Adams Avenue. As previously mentioned, St. Louis County does not allow trees to be placed within their right-of-way, so the applicant has provided room for these trees on private property along Adams Avenue whereas the frontage trees along Kirkwood Road are proposed to be located within the public right-of-way. Aside from the required street frontage trees, there is additional landscaping provided within the proposed linear park on the north side of the development, the landscape buffer on the east and along the building frontages. As previously mentioned, the recommendation of the subcommittee to include a pedestrian pathway along the eastern property line precludes the proposal from providing the required parking lot perimeter trees. A recommendation for modification to this requirement has been added to the recommendations section of this report.

Site Access, Traffic, & Parking

The site is proposed to be accessed from one unrestricted access point in the southeast corner. From that access point, a vehicle could then drive along the south side of the building to access the residential portion of the development, drive along the east side of the building to access the structured commercial parking, or continue north to access the adjacent development on Lot 1 which ultimately connects to Washington Avenue. The only other vehicular connection is a right-out exit-only that is located approximately 120' east of the Kirkwood Road and Adams Avenue intersection.

Due to the increased density of the proposed development when compared to the existing site, the City and St. Louis County required that the applicant provide a traffic and parking analysis. The traffic portion of the analysis provided some recommendations which have been incorporated into the recommendation section of this report; however, it ultimately found that the forecasted operating conditions after construction would be similar to existing conditions and that the adjacent intersections would generally still have favorable conditions during peak hours. The traffic analysis also compared a 20 year forecast both with and without the proposed development. While there were forecasted failing levels of service at the intersection of Taylor Avenue and Adams Avenue, this condition is forecasted with or without the proposed development which means that improvements may be needed at this location in the future regardless of this development.

The parking analysis concluded that the proposed parking rate of 1.02 parking spaces per unit is adequate to accommodate the anticipated demand for the proposed independent and assisted living units. Furthermore, the analysis concluded that it's likely that there would be an excess of parking for the residential component and that the proposed parking rate for the text amendment of 0.53 parking spaces per unit is consistent with industry standards and evaluated to be adequate for the specific uses. In addition to the third-party parking analysis, the City's current Community Unit Plan, Type C process is established for age-restricted housing and requires a reduced parking rate of 1 parking space per unit. Staff's recommendation is that the 1 parking space per unit rate be applied to independent living units while the 0.53 parking space per unit requirement be rounded to 0.5 parking spaces per unit and apply to assisted living units. This recommendation has been incorporated into the subcommittee's recommendation for the related text amendment.

Lighting

A lighting plan provided indicates a combination of ground and building-mounted lighting fixtures that provide average lighting levels within the site that meet the various code requirements. The plan indicates that the maximum light trespass levels are also in compliance with the Zoning Code. A condition has been added to require that a revised lighting plan be provided prior to City Council approval that includes the newly-proposed pedestrian pathway along the eastern property line to ensure that the pathway is adequately lit while also ensuring compliance with light trespass requirements.

Modifications

The proposed Site Plan requires consideration of 3 modifications from the current Zoning Code. To evaluate the density requirement for the proposed assisted living and independent living component, the proposed densities (500 sf/unit for assisted living; 800 sf/unit for independent living) were assigned and a blended average based upon the number of each type of unit was calculated. In the proposal with 56 assisted living units and 66 independent living units, a minimum lot size of 80,800 sf would be required. When the minimum lot size (80,800 sf) is divided by the total number of units proposed (122), the blended required density is 662 sf of lot area per unit. A comparison of the proposed and required items is as follows:

Requirement	<u>Required</u>	<u>Provided</u>	<u>Difference</u>
Density (sf of lot area/unit)	(As proposed)		
 Assisted Living 	• 500		
 Independent Living 	• 800		
- Blended Average	• 662	• 514	148
Floor Area Ratio	2.5	2.56 0.06 (3,963	
Parking lot perimeter trees	8	0	8

As required by Section A-220.2 of the Zoning Code, the developer is providing the following benefits that help achieve the objectives listed in said section as attempted justification for the above modification requests.

- 1. Providing a public plaza/linear park along the northern property line that occupies an 18' buffer area where no buffer is required.
- 2. Providing decorative street lights along Kirkwood Road to match the current decorative fixtures in Downtown.
- 3. Providing a 5' wide public pedestrian walkway along the eastern property line to provide an alternative pedestrian path between Washington Avenue and Adams Avenue. Said walkway is proposed to connect to the proposed linear park.
- 4. Providing 16 bicycle racks (accommodating 32 bicycles) exceeding the 10 bicycle racks required.

The subcommittee finds that the justification provided and the circumstances of the modifications requested provide for a better development than might otherwise be realized. The subcommittee has included a recommendation for approval of the requested modifications in the recommendation section of this report.

DISCUSSION:

Zoning Matters signs were placed on the property on March 13, 2020. The request introduction was delayed due to COVID-19, but was ultimately introduced at the Planning & Zoning Commission meeting on July 15, 2020 held via Zoom. Online subcommittee meetings were subsequently held via Zoom on August 4th and August 21st. A list of attendees of the subcommittee meetings can be seen in Exhibit B. The overall proposal was discussed at the subcommittee meetings with attention given to the following items:

- 1) The subcommittee discussed the broader implications of the request to add "Assisted Living Facility" as a special use in the B-2 District. The subcommittee was concerned due to the potential for assisted living facilities taking property in an area that is intended to provide for vital commercial activity in the City. Because of the large amount of B-2 zoned property in the Downtown area, the subcommittee was also concerned that an overdevelopment of this type might also create a concentration of residents that, due to their need for assistance, would not be consistent with the desire for an active downtown population. Ultimately, the subcommittee agreed that this proposed use would be appropriate if it was conditioned such that it could only be provided in conjunction with other commercial uses through the B-2 mixed-use process.
- 2) The applicant presented information from their traffic/parking study and their market analysis related to the lower intensity of the proposed use when compared to a traditional multi-family proposal which was summarized in their letter dated August 18, 2020. The information included the following:
 - a. An 11% average double occupancy for residential units.
 - b. Car ownership of 14-39%.
 - c. The total number of vehicle trips generated by the proposed development would be comparable to a 52 unit multi-family development.
 - d. When compared to the average family size reported by the Census Bureau, the proposed development would have a total number of residents that is equivalent to approximately 52 multi-family units.
 - e. The average density of comparable development that provide assisted living and independent living units was 547 sf of lot area per unit.
- 3) Staff provided a summary and comparison of existing age-restricted, independent living developments within Kirkwood in a memo dated August 21, 2020. The analysis indicated that these existing development range in density from 735 sf of lot area per unit to 1,208 sf of lot area per unit. The typical process through which these developments are approved (Community Unit Plan, Type C) allows for a density of 800 sf of lot area per unit for developments that are 4 stories of residential. If height is increased past 4 stories, the density permitted is also increased. In this comparison, the information also indicated that the independent living units provided a parking ratio between 0.66 spaces per unit and 1.5 spaces per unit.
- 4) Based upon the information provided by the applicant and City Staff, the subcommittee concluded that it was appropriate to apply the 800 sf of lot area per unit requirement for independent living units that is currently required in the Community Unit Plan, Type C process. The subcommittee also agreed that 500 sf of lot area per unit would be an appropriate density requirement for the assisted living units. The assisted living unit density is viewed as a conservative estimate since the information provided was based upon developments that included both independent living and assisted living units which would create a higher number for the sf/unit calculation. These proposed unit densities have been incorporated into the proposed text amendments.

- 5) The applicant provided additional information, at the subcommittee's request, related to the organizational structures of the partners involved in an effort to indicate their ability to successfully manage the proposed project. It was also clarified that the assisted living portion would be reviewed by the State of Missouri and is required to obtain a Certificate of Need through the State.
- 6) The subcommittee expressed their preference that a sidewalk for public use be provided in the approximate 10' buffer area between the eastern property line and the proposed cross-access drive. The subcommittee agreed that the sidewalk would be preferred with low-lying landscaping in lieu of the larger trees proposed in the area currently. This recommendation is consistent with the recommendation for the adjacent project to the north (PZ-27-20).

RECOMMENDATIONS:

The Subcommittee recommends that the request to amend Section A-140, Section A-510.3, and Section A-1000.4, Table 1000-2 in accordance with the language in Exhibit A be *approved*.

The Subcommittee recommends that the requested Special Use Permit for an "Assisted Living Facility" be <u>approved</u> with the following conditions:

1. A maximum of 66 independent living units and 56 assisted living units are permitted within the proposed development.

The Subcommittee recommends that the proposed Preliminary Development Plan for Mixed-use in a B-2 District for the above referenced properties be <u>approved</u> with the following conditions:

- 1. A final site plan shall be submitted for review within 12 months of approval of this Preliminary Development Plan by the City Council and said plan shall be consistent with the Preliminary Development Plan documents referenced in the Drawings Submitted portion of this report.
- 2. Exhibit C contains a list of uses requested by the applicant as required by Section A-510.5(2)(a) and the uses are found to be appropriate. All uses listed under Section A-510.3, Special Uses shall require a separate application for a special use permit.
- 3. Based upon the justification submitted by the applicant per Section 220.2, the following modifications shall be approved:
 - a. Minimum lot area per unit from 662 sf to 514 sf.
 - b. Maximum Floor Area Ratio from 2.5 to 2.56.
 - c. Parking lot perimeter trees along the eastern property line from 8 to 0.
- 4. A public linear park shall be constructed at the cost of the developer along the northern property line and a public use easement shall be provided for said area.
- 5. A 5' wide public pathway shall be constructed at the cost of the developer along the eastern property line and a public use easement shall be provided for said area. A pedestrian connection shall be required to safely connect said pathway to the required linear park with details required to be provided during the final site plan process.
- 6. A 6' high sight-proof fence shall be installed along the eastern property line and shall be constructed of material comparable to simtek composite fencing.
- 7. All proposed public sidewalks shall be constructed so that they terminate in a manner compliant with ADA/PROWAG and shall be exposed aggregate material.

- 8. Prior to City Council approval, a revised lighting plan shall be submitted which provides adequate lighting levels for the proposed sidewalk along the eastern property line.
- 9. A recorded cross-access easement for both vehicular and pedestrian access shall be required along the proposed eastern drive and the buffer area that will accommodate the requested sidewalk in this area to provide access across the site and toward Adams Avenue.
- 10. The following traffic mitigating efforts found in the third-party traffic analysis shall be required:
 - a. The proposed two-way site drives, as well as the internal access drive, shall have a minimum 22' in throat width.
 - b. All traffic exiting the site onto Washington Avenue and Adams Avenue shall be placed under STOP control via the installation of signage.
 - c. The proposed access drives shall conform to the sight distance requirements set forth by the American Association of State Highway and Transportation Officials (AASHTO).
- 11. The applicant shall comply with all standard conditions as listed in Exhibit D.

Respectfully submitted,		
Jim Adkins	James Diel	
Jim O'Donnell		

EXHIBIT A PROPOSED TEXT AMENDMENTS

Section A-140, Definitions

Assisted Living Facility -

Any premises, other than a residential care facility, intermediate care facility, or skilled nursing facility, that is utilized by its owner, operator, or manager to provide twenty-four-hour care, services, programs and protective oversight to three or more residents who are provided with shelter, board, and who may need and are provided with the following:

- (a) Assistance with any activities of daily living and any instrumental activities of daily living,
- (b) Storage, distribution, or administration of medications; and
- (c) Supervision of health care under the direction of a license physician, provided that such services are consistent with a social model of care.

Such term shall not include a facility where all the residents are related within the fourth degree of consanguinity or affinity to the owner, operator, or manager of the facility. Such term may also include independent living units that are dedicated to residents aged 55 years or older who do not meet the criteria for required care listed above. In such case that independent living units are included, the required lot area per unit shall be increased from 500 sf to 800 sf of lot area per independent living unit.

When located in the B-2, General Business District, said Assisted Living Facility shall only be permitted when part of a mixed-use development subject to the requirements of Section A-510.5.

Section A-510.3

Add "Assisted Living Facility (500 square feet per dwelling unit)

Section A-1000.4, Table 1000-2

Assisted Living Facility -

0.5 parking spaces per assisted living dwelling unit

1 parking space per independent living dwelling unit

EXHIBIT B

Subcommittee Meeting Attendees August 4, 2020 (Via Zoom)

Jim Adkins – Subcommittee Member
James Diel - Subcommittee Member
Jim O'Donnell - Subcommittee Member

Ryan Carlie -Applicant Rep Joe Kelley -**Applicant Rep** Gary Shuberth -**Applicant Rep** Kate Swinford -**Applicant Rep** Joe Miklich -**Applicant Rep Applicant Rep** John Kratochvil-George Stock -**Applicant** Joe Horvath -**Applicant**

Allen Klippel - P&Z Commissioner
Ron Evens - P&Z Commissioner
Liz Gibbons - Councilmember
Maggie Duwe - Councilmember

Donna Poe - Downtown Kirkwood Executive Director
Jonathan Raiche - Planning & Development Services Director

Chris Krueger - City Engineer
Kristin Flanery - Attendee
Matt Wever - Attendee
Patricia Jones - Attendee
Rich Vandegrift - Attendee
Ross Sanders - Attnedee

August 21, 2020 (Via Zoom)

Jim Adkins – Subcommittee Member
James Diel - Subcommittee Member
Jim O'Donnell - Subcommittee Member

Ryan Carlie - Applicant Rep
Joe Kelley - Applicant Rep
Cheryl Sharp - Applicant Rep
Joe Miklich - Applicant Rep
John Kratochvil- Applicant Rep
George Stock - Applicant
Joe Horvath - Applicant

Allen Klippel - P&Z Commissioner
Liz Gibbons - Councilmember
Maggie Duwe - Councilmember

Donna Poe - Downtown Kirkwood Executive Director
Jonathan Raiche - Planning & Development Services Director

Patricia Jones - Attendee Rich Vandegrift - Attendee Ross Sanders - Attnedee

EXHIBIT C

Approved Permitted Uses

- 1. Administrative offices for a church or similar place of worship
- 2. Antique stores
- 3. Art supply store
- 4. Barbershops
- 5. Beauty parlors
- 6. Bicycle shops, including repair and rental
- 7. Blueprinting and photocopying establishments
- 8. Bookstores
- 9. Camera and photography supply shops for retail sales
- 10. Catering establishments
- 11. Clothing stores
- 12. Clubs and fraternal organizations
- 13. Custom dressmaking and tailoring
- 14. Department stores
- 15. Dry cleaners, drop off and pick up
- 16. Electronics stores, including repair
- 17. Financial institutions
- 18. Florist shops
- 19. Florist shop with greenhouses for retail trade on premises only
- 20. Food stores
- 21. Furniture stores and upholstery shops
- 22. Garden supplies and seed stores
- 23. Gift stores
- 24. Hardware stores
- 25. Hobby stores
- 26. Household appliance stores, including repair
- 27. Interior decorating shops
- 28. Jewelry stores and watch repair
- 29. Learning Centers
- 30. Libraries
- 31. Massage therapy offices
- 32. Meat markets
- 33. Medical clinics
- 34. Offices, general
- 35. Offices, medical and dental
- 36. Office supplies and equipment sales and service
- 37. Paint and wallpaper stores
- 38. Pet shops, including grooming and supplies
- 39. Pharmacies
- 40. Photography studios, art galleries or studios, including the developing of film and pictures when conducted as part of the retail business on the premises
- 41. Physical and rehabilitation facilities
- 42. Plumbing showrooms, without shop or repair facilities
- 43. Post offices
- 44. Public utility collection offices
- 45. Recreational developments, publicly owned
- 46. Shoe stores or shoe repair shops
- 47. Sporting goods stores
- 48. Stationery supply stores
- 49. Theaters, indoor

EXHIBIT D

STANDARD CONDITIONS

- 1. A performance guarantee in the form of a cash deposit or letter of credit in an amount approved by the Public Services Department and an administrative fee (10% of the first \$10,000 and 2% of the remaining balance of the performance guarantee) shall be submitted within one year of final development plan approval and prior to the issuance of a foundation letter or building permit to insure the completion of the proposed improvements, utilities and landscaping; to replace public improvements damaged by construction activities (sidewalks, curbs, etc.); and to guarantee significant trees designated to be saved. The letter of credit shall be in effect for a minimum of two years and may be extended in minimum six-month intervals as approved by the Department of Public Services. The Letter of Credit shall be drawn from a St. Louis area bank.
- 2. All proposed public sidewalks shall be constructed so that they are compliant with ADA/PROWAG. Public sidewalks and/or curbs shall be reconstructed at the developer's expense at the direction of the Public Services Department.
- 3. Storm water management plans for the proposed site plan shall be submitted to Metropolitan Sewer District (MSD) and City for review and approval <u>prior to the issuance of a grading, foundation or building permit</u>. Storm water greater than one c.f.s. shall not be directed across the public sidewalk or driveway entrances.
- 4. Sanitary sewer plan shall be approved by MSD <u>prior to the issuance of a foundation letter or building permit.</u>
- 5. Entrances into the development shall be constructed per St. Louis County specifications.
- 6. The water system shall meet the requirements of the Kirkwood Fire and Water Departments. The Fire Department shall approve the water flow for the project. If satisfactory water flow is not available from the existing water system in accordance with City policy, the applicant shall install the necessary mains and accessories.
- 7. If applicable, proper ground disturbance permits through MDNR shall be obtained prior to issuance of permits from the City.
- 8. If applicable, a grading permit shall be obtained from the Public Services Department in accordance with the Kirkwood Code of Ordinances prior to any grading on the site. The grading permit shall include a grading plan in accordance with the Code of Ordinances.
- 9. Erosion and sediment control devices shall be sufficient to protect all off-site property from siltation and shall be installed <u>prior to beginning of any grading or construction</u>. The siltation control measures shall be installed and approved by the Public Services Department prior to issuance of a building permit. These devices shall be maintained during the construction activities.
- 10. During excavation and construction activities, the area of the site that is disturbed for this project shall be fully enclosed by a 6-foot high chain link fence to prevent the entry of unauthorized persons. The gate for the fence shall be locked during non-working hours.
- 11. No parking of construction trailers, material storage, equipment storage or construction equipment is authorized on the public streets at any time.

- 12. All rooftop equipment, air-conditioning units and mechanical equipment shall be completely screened from view of adjoining properties and public right-of-way.
- 13. An accessible route in compliance with ADA standards shall be provided from the proposed accessible parking spaces to the accessible entrance of the building.
- 14. All rooftop equipment, air-conditioning units and mechanical equipment shall be completely screened from view of adjoining properties and public right-of-way.
- 15. The Architectural Review Board shall approve all signs and building architecture prior to the issuance of any building permits.